

Message Text

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INFO OCT-01 ACDA-07 AF-10 AID-05 ARA-06 CIAE-00 DODE-00

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TO SECSTATE WASHDC IMMEDIATE 3787

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AMEMBASSY CAPETOWN PRIORITY

AMEMBASSY DAR ES SALAAM PRIORITY

USMISSION GENEVA PRIORITY

AMEMBASSY THE HAGUE PRIORITY

AMCONSUL HONG KONG PRIORITY

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AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY SANTIAGO

AMEMBASSY STOCKHOLM

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UNSUMMARY

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1. NAMIBIA --

CONTACT GROUP MET FULL DAY MAY 26 AND AGREED AD REFERENDUM ON COURSE OF ACTION ON NAMIBIAN NEGOTIATIONS, WHICH WOULD INCLUDE (1) NOTE TO VORSTER INFORMING HIM OF THE PRINCIPLES WHICH CONTACT GROUP WILL APPLY TO ANY PLANS BY SAG FOR A TRANSITIONAL ARRANGEMENT, AND (2) MEETING IN CAPETOWN WEEK OF JUNE 6 TO CONSIDER NATURE OF TRANSITIONAL ARRANGEMENT. DURING THE MEETING AMB MCHENRY GAVE BRIEFING ON VORSTER-MONDALE TALKS, AND SEVERAL AMBASSADORS VOICED CONCERN THAT VORSTER SEEMED TO BE BACKSLIDING ON THE "CENTRAL ADMINISTRATIVE AUTHORITY" IN THE DIRECTION OF TURNHALLE. FRG MISOFF DISTRIBUTED TO WESTERN FIVE COPY OF TELEGRAM FROM SWAPO INTERNAL VICE CHAIRMAN TJONGARERO WHICH WAS INTENDED TO "OFFICIALLY CLARIFY" SWAPO'S STANDPOINT.

WESTERN FIVE DECIDED TO PROPOSE TO CAPITALS THAT THE FIVE MAKE A JOINT ORAL DEMARCHE IN LUSAKA AND DAR ES SALAAM ON THE RELEASE OF NAMIBIAN POLITICAL PRISONERS AND WESTERN CONCERNS ABOUT POSSIBLE EXECUTIONS. CANADIAN AND FRENCH MISOFFS EXPRESSED RESERVATIONS ABOUT SAYING CONFIDENTIAL

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ANYTHING TO THE BLACK AFRICAN STATES ABOUT NAMIBIAN PRISONERS DETAINED IN THEIR COUNTRIES OR ABOUT ALLEGATIONS OF THEIR POSSIBLE EXECUTIONS. HOWEVER, AMB MCHENRY STRONGLY URGED THAT THE FIVE HAD TO TAKE BALANCED POSITION AND COULD NOT APPROACH SAG ON NANGOLO CASE FOLLOWING SWAPO CHARGES WHILE APPEARING TO IGNORE SAG ALLEGATIONS REGARDING TANZANIA AND ZAMBIA. (CONFIDENTIAL -- USUN 1685, 1686, 1687, 1688)

2. RHODESIAN SANCTIONS COMMITTEE --

AFTER EXTENSIVE FORMAL AND INFORMAL SECURITY COUNCIL CONSULTATIONS, THE FOLLOWING TEXT EMERGED TO BE INCLUDED AS A THIRD PARAGRAPH OF THE RESOLUTION CALLING FOR FURTHER EXPANSION OF RHODESIAN SANCTIONS (S/12296): "DECIDES TO MEET NOT LATER THAN 11 NOV. 1977 TO CONSIDER THE APPLICATION OF FURTHER MEASURES UNDER ART. 41 OF THE CHARTER, AND MEANWHILE REQUESTS THE SANCTIONS COMMITTEE TO EXAMINE, IN ADDITION TO ITS OTHER FUNCTIONS, THE APPLICATION OF FURTHER

MEASURES UNDER ART. 41 AND TO REPORT TO THE SC THEREON AS SOON AS POSSIBLE." US, UK, CANADA, FRG AND FRANCE ARE NOW SEEKING AUTHORITY TO VOTE FOR AND COSPONSOR THE RESOLUTION. (LIMITED OFFICIAL USE -- USUN 1676)

3. LOS COMMITTEE I --

ALTHOUGH EVENSEN, NORWEGIAN LOS MINISTER, HAD ORIGINALLY PROPOSED TO DISCUSS THE SYSTEM OF EXPLOITATION FIRST IN THE WORKING GROUP, HE WAS PERSUADED BY PERU, WITH NOTABLE SUPPORT FROM CUBA, USSR, CANADA, SENEGAL AND LIBYA, TO START WITH RESOURCE POLICY (ART. 9). USDEL (RICHARDSON) ARGUED THAT EVENSEN'S ORIGINAL ORDER WAS MORE LOGICAL, BUT EXPRESSED WILLINGNESS TO GO ALONG WITH CONSENSUS AFTER ONLY JAPAN INTERVENED TO AGREE. AT A G-5 MEETING, UK, FRANCE AND JAPAN AGREED TO JOIN THE US IN EXPRESSING TO COMMITTEE I STRONG SUB-CONFIDENTIAL

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STANTIVE OPPOSITION TO THE G-77 AND EVENSEN TEXTS OF ART. 9. THE SOVIETS, CITING POLITICAL PRESSURE NOT TO REPUDIATE THE POSITION OF SOCIALIST ALLY CUBA, SAID THEY WOULD ACCEPT THE G-77 TEXT OF ART. 9 AS BASIS OF NEGOTIATION. THIS SOVIET ATTEMPT TO CURRY FAVOR WITH DEVELOPING COUNTRIES BELIES SERIOUS SUBSTANTIVE RESERVATIONS WHICH THEY SHARE WITH US ON THE G-77 TEXT. (CONFIDENTIAL -- USUN 1671)

4. EXTENSION OF UNDOF'S MANDATE --

ISSUE OF PRESIDENTIAL STATEMENT ON UNDOF RENEWAL, WHICH WAS RAISED AT LAST MINUTE DURING WHAT WAS TO BE MORNING MEETING OF THE SECURITY COUNCIL, THREW MINOR SNAFU INTO COUNCIL PROCEDURE. PAKISTANI AND ROMANIAN DELS, AT APPARENT SYRIAN PROMPTING, TOLD PRESIDENT THEY ASSUMED HE WAS PLANNING TO READ STATEMENT SIMILAR TO THAT READ AT LAST UNDOF RENEWAL, AND THE PRESIDENT WENT ALONG WITH SUGGESTION THOUGH HE CLAIMED TO BE UNFAMILIAR WITH PREVIOUS STATEMENT. ISRAELI REP HERZOG POINTED OUT HE AND THE PRESIDENT HAD AGREED EARLIER ONLY ON DRAFT RESOLUTION, STATEMENT WAS ENTIRELY NEW ELEMENT, AND HE WOULD HAVE TO SEEK INSTRUCTIONS. IN EARLY AFTERNOON, JERUSALEM SENT INSTRUCTIONS TO GO ALONG WITH STATEMENT, WHICH AMB HERZOG TOLD US WAS HIS RECOMMENDATION. (CONFIDENTIAL -- USUN 1682

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5. SECURITY COUNCIL -- UNDOF

THE SC MAY 26 VOTED, 12-0-0 WITH BENIN, CHINA AND LIBYA NOT PARTICIPATING, TO EXTEND THE MANDATE OF THE UN DISENGAGEMENT OBSERVER FORCE (UNDOF) FOR ANOTHER SIX MONTHS, UNTIL NOV. 30, 1977. IN ADDITION, THE RESOLUTION (S/12337) CALLED UPON "THE PARTIES CONCERNED" TO IMPLEMENT IMMEDIATELY RESOLUTION 338 (CALLING INTER ALIA ON ALL PARTIES TO START IMPLEMENTING ALL PARTS OF RESOLUTION 242) AND ASKED THE SYG TO REPORT AT THE END OF THE SIX MONTHS ON DEVELOPMENTS IN THE SITUATION AND THE MEASURES TAKEN TO IMPLEMENT RESOLUTION 338. FOLLOWING THE ADOPTION OF THE RESOLUTION, PRESIDENT BOYD (BENIN) READ OUT THE TEXT OF A STATEMENT ON BEHALF OF THE SC MEMBERS NOTING THAT THE SYG, IN HIS LATEST UNDOF REPORT, HAD STATED: "THE PRESENT QUIET IN THE ISRAEL-SYRIA SECTOR SHOULD NOT OBSCURE THE FACT THAT THE MAIN ELEMENTS OF THE MIDDLE EAST PROBLEM REMAIN UNRESOLVED AND THAT THE SITUATION IN THE AREA WILL CONTINUE TO BE UNSTABLE AND DANGEROUS UNLESS REAL PROGRESS CAN SOON BE MADE TOWARD A JUST AND DURABLE SETTLEMENT OF THE PROBLEM IN ALL ITS ASPECTS." THE PRESIDENT SAID THAT STATEMENT REFLECTED THE VIEW OF THE SC, AND HE HAD BEEN ASKED BY THE DELEGATIONS OF BENIN, CHINA AND LIBYA TO SAY THAT THEY TOOK THE SAME POSITION WITH REGARD TO THAT STATEMENT. ALL COUNCIL MEMBERS SPOKE AFTER THE ADOPTION OF THE RESOLUTION.

AT THE OUTSET, SYG WALDHEIM INFORMED THE SC THAT SYRIA AND ISRAEL HAD AGREED TO AN EXTENSION OF UNDOF'S MANDATE, AND HE HOPED THAT THE EFFORTS NOW BEING MADE WOULD RESULT IN THE EARLY RESUMPTION OF THE NEGOTIATING PROCESS AND FURTHER PROGRESS TOWARD A SETTLEMENT. THE

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SC THEN ADOPTED THE RESOLUTION, AND THE PRESIDENT READ OUT THE COMPLEMENTARY STATEMENT ON THE COUNCIL'S BEHALF. CHOU NAN (CHINA) EXPLAINED HIS DELEGATION HAD NOT VOTED BECAUSE IT HAD "ALWAYS HELD A DIFFERENT POSITION IN PRINCIPLE."

DATCU (ROMANIA) THOUGHT THAT THIS YEAR INCREASED CHANCES EXISTED FOR NEGOTIATIONS TOWARD A FINAL SETTLEMENT OF THE MIDDLE EAST CONFLICT, EMPHASIZED THAT THE PARTIES CONCERNED MUST NOT LOSE THE OPPORTUNITY PRESENTED, AND SAID THE SYG SHOULD RESUME CONTACTS WITH THE PARTIES AND OTHER INTERESTED STATES TO CONVENE THE PEACE CONFERENCE WITH THE PARTICIPATION OF ALL PARTIES, INCLUDING THE REPRESENTATIVES OF THE PALESTINIANS. ELHOFARI (LIBYA) REITERATED LIBYAN VIEW THAT RESOLUTIONS 242 AND 338 WERE IRRELEVANT. HE REFERRED TO GA RESOLUTIONS 3236,

3237, 3376, 3379 AND 31/20 WHICH HAD TAKEN THE PROPER ATTITUDE IN DEALING WITH THE PALESTINE QUESTION AND REFLECTED PROFOUND CHANGES. FOR THAT REASON, LIBYA DID NOT PARTICIPATE IN THE DEBATE OR VOTING ON THE RESOLUTION.

AMB LEONARD DESCRIBED UNDOF AS "AN UNQUALIFIED SUCCESS," EXPRESSED USDEL'S GRATITUDE TO GEN. PHILLIP AND THE FORCES UNDER HIS COMMAND, MADE SPECIAL MENTION OF THE NATIONS CONTRIBUTING FORCES TO UNDOF, AND SAID ALL NATIONS SHOULD BE URGED TO PAY THEIR ASSESSED CONTRIBUTIONS PROMPTLY. HE RESTATED USG POSITION ON THE GENEVA PEACE CONFERENCE AND REPORTED ON THE ROUND OF CONSULTATIONS THE US HAD EMBARKED UPON IN THE LAST FEW MONTHS. HE SAID THE US HAD BEEN IMPRESSED BY THE SINCERE DESIRE FOR PEACE ON THE PART OF BOTH ISRAEL AND ITS ARAB NEIGHBORS, AND STATED THAT THE US WILL PERSIST IN ITS SEARCH FOR WAYS TO BRING THE PARTIES TOGETHER AND HELP THEM REALIZE JUST AND DURABLE PEACE.

BARTON (CANADA) TOLD THE COUNCIL THE CANADIAN CONFIDENTIAL

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TINGENT WILL CONTINUE TO SERVE FOR THE FURTHER MANDATE PERIOD; SAID CANADA REGARDED AN AGREEMENT ON PEACEKEEPING PROCEDURES AS A NECESSARY COMPLEMENT TO SUCCESSFUL OPERATIONS IN THE FIELD; POINTED OUT THAT THE MACHINERY EXISTED FOR MULTILATERAL NEGOTIATIONS; AND URGED ALL PARTIES CONCERNED TO CONVENE AND ATTEND A RENEWED GENEVA CONFERENCE WITH AIM OF ESTABLISHING PEACE IN CONFORMITY WITH RESOLUTION 242.

TROYANOVSKY (SOVIET UNION) SAID EFFORTS SHOULD BE STEPPED UP TO RECONVENE THE GENEVA CONFERENCE, WITH THE PLO TAKING PART ON AN EQUAL FOOTING, FOR NO DECISION AFFECTING THE PALESTINIANS SHOULD BE TAKEN WITHOUT THEIR PARTICIPATION AND, IN PARTICULAR, AGAINST THEIR WILL. HE REFERRED TO THE SOVIET PROPOSALS FOR A COMPREHENSIVE SETTLEMENT AND QUOTED FROM THE COMMUNIQUE ISSUED AFTER THE GROMYKO-VANCE TALKS, AND SAID THE TWO CO-CHAIRMEN OF THE GENEVA CONFERENCE AGREED TO MAKE JOINT EFFORTS TO RECONVENE THE CONFERENCE THIS FALL, WHILE NOTING THE NEED FOR DETAILED PREPARATIONS.

AKHUND (PAKISTAN) STATED THAT ISRAEL'S INSISTENCE THAT ONE OF THE PRINCIPAL PARTIES, THE PLO, SHOULD NOT BE INVITED TO THE PEACE CONFERENCE WAS "UNTENABLE," AND THE SYG HAD "QUITE CORRECTLY CONCLUDED THAT THIS DIFFICULTY CANNOT BE SURMOUNTED BY PURELY PROCEDURAL MEANS." THE MIDDLE EAST SITUATION WAS FILLED WITH UNCERTAINTY, WHICH THE CHANGE IN ISRAELI LEADERSHIP HAD ONLY MADE MORE ACUTE. ON THE OTHER HAND, AKHUND CONTINUED, "ONE MUST

ADMIT THAT THE POLICIES ADVOCATED BY THE NEW ISRAELI
LEADERSHIP DO NOT SO MUCH ADD NEW DIFFICULTIES TO THE
SITUATION AS TO MAKE MORE MANIFEST THE REAL NATURE OF THE
OBSTACLE" PREVENTING PROGRESS -- ISRAEL'S REFUSAL TO
ACCEPT THE BASIC ELEMENTS SET OUT IN SC RESOLUTIONS.

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IN THE CIRCUMSTANCES, SPECIAL RESPONSIBILITY OBVIOUSLY LAY ON THOSE WHO WERE IN A POSITION TO INFLUENCE THE SITUATION.

FIFOOT (UK), POINTING OUT THAT UNDOF WAS ONLY A MEANS TO AN END, SAID A CERTAIN AMOUNT OF PROGRESS HAD BEEN MADE IN THE LAST SIX MONTHS TOWARD PREPARING THE WAY FOR NEGOTIATIONS TO RESUME AND IT WAS VITAL THAT THE PACE OF THE PEACEMAKING PROCESS SHOULD NOT SLACKEN. VON WECHMAR (FRG) SHARED THE VIEW EXPRESSED BY OTHERS THAT UNDOF'S PURPOSE WAS NOT TO SERVE AS A SUBSTITUTE FOR A PEACE SETTLEMENT BUT WAS MEANT TO PROVIDE THE PARTIES WITH ANOTHER OPPORTUNITY TO ACHIEVE PROGRESS TOWARD A SETTLEMENT. IT WAS IMPERATIVE THAT THE PRESENT MOMENTUM BE MAINTAINED. JAIPAL (INDIA) WAS CONCERNED ABOUT MINES WHICH ENDANGERED LIVES IN THE REGION, AND HE CALLED FOR RECONVENING THE GENEVA CONFERENCE WITH PLO PARTICIPATION. LEPRETTE (FRANCE) DEPLORED THE ABSENCE OF PROGRESS AND HE HOPED THAT CONDITIONS WOULD MAKE IT POSSIBLE TO RECONVENE THE GENEVA CONFERENCE SOON.

RAMPHUL (MAURITIUS) SAID THERE SHOULD BE RENEWED EFFORTS TO BRING ABOUT PEACE ON THE BASIS OF RESOLUTIONS 242 AND 338, AND ADDED THAT THE ABSENCE OF THE PLO FROM THE GENEVA CONFERENCE WOULD NOT BE "HELPFUL." ILLUECA (PANAMA), STATING THAT THE RESOLUTION MUST NOT FREEZE THE SITUATION, SAID THE STATEMENTS BY THE US AND USSR, AS GENEVA CONFERENCE CO-CHAIRMEN, INDICATED A WILLINGNESS ON THE PART OF BOTH NATIONS TO TAKE ADVANTAGE OF THE SITUATION AS IT NOW EXISTED AND TO PROCEED TO A SOLUTION OF THE PROBLEM. MS. LOPEZ (VENEZUELA) HOPED FOR A SPIRIT OF FLEXIBILITY AND COMPROMISE AND THAT THE GENEVA CONFERENCE WOULD BE RESUMED. PRESIDENT BOYA, SPEAKING AS REPRESENTATIVE OF BENIN, SAID THE GENEVA CONFERENCE SHOULD BE RECONVENED AND THERE MUST BE A SOLUTION TO THE PROBLEM

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WHICH WAS INITIATED BY INTERNATIONAL IMPERIALISM. THERE WOULD BE NO DURABLE MIDDLE EAST PEACE WITHOUT COMPLETE ISRAELI WITHDRAWAL AND RECOGNITION OF PALESTINIAN NATIONAL ASPIRATIONS, AND THAT WAS WHY BENIN DID NOT PARTICIPATE IN THE VOTE. (REPEATED INFO AMMAN, CAIRO, DAMASCUS, JIDDA, JERUSALEM, TEL AVIV)

6. COMMITTEE ON REVIEW AND APPRAISAL --

THE SESSION TO DATE HAS BEEN MOVING AT DESULTORY PACE, BUT THE ATMOSPHERE SO FAR HAS BEEN CORDIAL WITHOUT SIGNS OF CONFRONTATION. IT APPEARS THERE WILL BE NO EFFORT TO DRAFT CONSENSUS REPORT. DELEGATES CLEARLY ARE AWAITING OUTCOME OF CIEC. WE UNDERSTAND G-77 DRAFTING GROUP IS PREPARING PAPER BASED ON DOCUMENT SUBMITTED AT TRADE AND DEVELOPMENT BOARD SPECIAL SESSION IN GENEVA, BUT SOMEWHAT BROADER IN SCOPE THOUGH NOT NECESSARILY LONGER.

TALWAR, ASSISTANT DIRECTOR OF CENTER FOR DEVELOPMENT PLANNING, PROJECTIONS AND POLICIES, FOLLOWING HIS STATEMENT IN COMMITTEE MAY 23, PRIVATELY TOLD US REP (KAUFFMAN) THAT 1976 GDP GROWTH WAS 6.2 PERCENT FOR ALL LDC'S, 10.5 PERCENT FOR PETROLEUM EXPORTERS AND 5.1 PERCENT FOR OTHERS. FOR ALL LDC'S, IN 1976 AGRICULTURAL AND MANUFACTURING OUTPUT GREW AT 2.9 PERCENT AND 8.6 PERCENT, RESPECTIVELY. EXPORT QUANTITY INCREASED 12.9 PERCENT FOR ALL LDC'S, 11 PERCENT FOR PETROLEUM EXPORTERS AND 15.1 PERCENT FOR OTHERS. IMPORT QUANTITY ROSE 8.5 PERCENT FOR ALL LDC'S IN 1976, 24.1 PERCENT FOR PETROLEUM EXPORTERS AND 0.8 PERCENT FOR OTHERS. (USUN 1678)

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LEONARD

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